

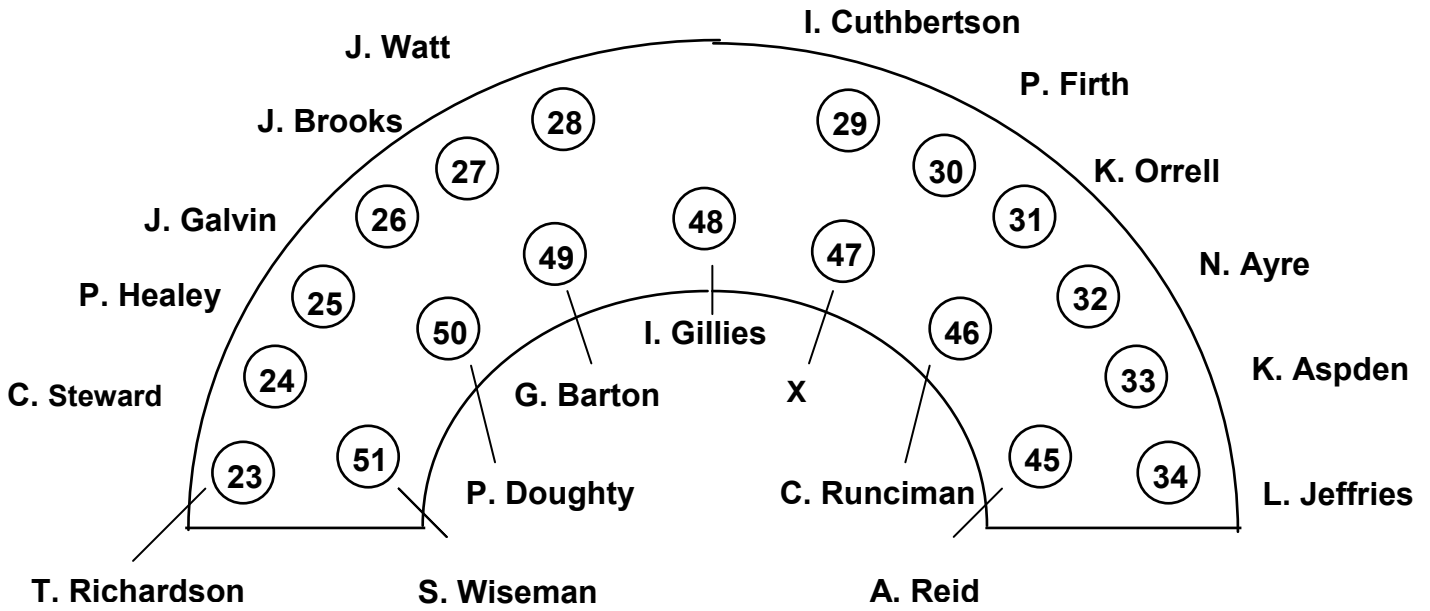
**CITY OF YORK COUNCIL  
SUMMONS**

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a meeting of the **City of York Council** at the **Guildhall, York**, to consider the business contained in this agenda on the following date and time

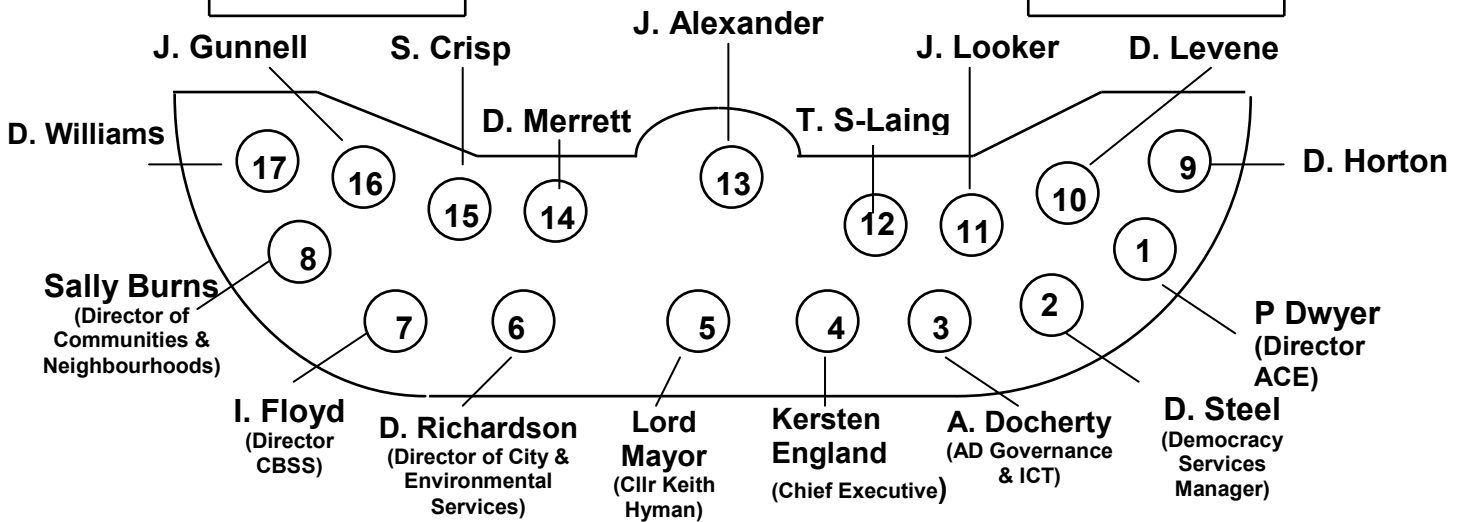
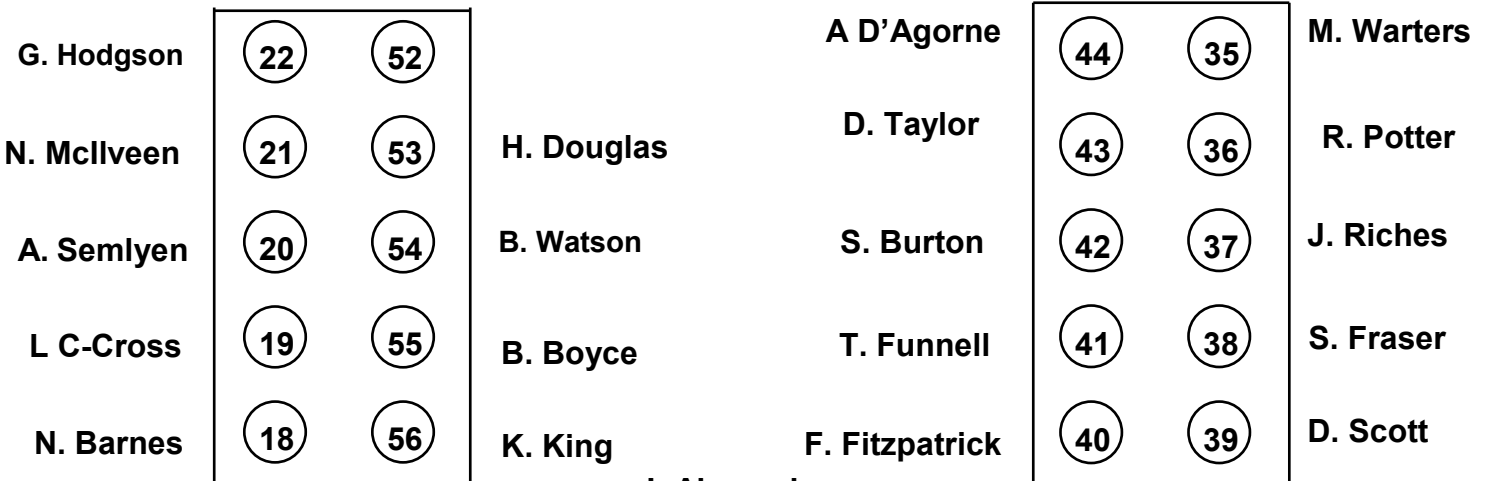
**Thursday, 28 March 2013 at 6.30 pm**



# COUNCIL CHAMBER



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# AGENDA

## 1. **Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

## 2. **Minutes** (Pages 1 - 92)

To approve and sign the minutes of the following meetings of Council:

- Special Meeting, held on 13 December 2012
- Ordinary Meeting, held on 13 December 2012 and
- Budget Meeting, held on 28 February 2013

## 3. **Civic Announcements**

To consider any announcements made by the Lord Mayor in respect of Civic business.

## 4. **Public Participation**

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the business of the Council or the City, may do so. The deadline for registering is **5:00pm on Wednesday 27 March 2013**.

## 5. **Petitions**

To consider any petitions received from Members in accordance with Standing Order No.7. To date, notice has been received of five petitions to be presented by:

- Cllr Alexander on behalf of residents in Low Green and Croft Farm Close in relation to parking disruption from parents dropping off children at school.
- Cllr Reid requesting that the Chancery Court salt bin is put back on the list of salt bins to be filled at the start and throughout the winter period as it is much needed given the age of residents and the incline of the roads and footpath.

- Cllr Reid requesting that the Parker Avenue and Hotham Avenue ward salt bins are put back on the list of salt bins to be filled at the start and throughout the winter period as they are much needed given the steep incline of the roads and footpaths.
- Cllr Reid requesting that the Ridgeway salt bin (next to number 10) is put back on the list of salt bins to be filled at the start and throughout the winter period as it is much needed in this road given the nature of the incline of the road and footpath.
- Cllr Reid requesting that the Vesper Drive salt bin is put back on the list of salt bins to be filled at the start and throughout the winter period as it is much needed in this road.

**6. Report of Cabinet Leader (Pages 93 - 98)**

To receive and consider a written report from the Leader on the work of the Cabinet.

**7. Recommendations of the Audit and Governance Committee (Pages 99 - 104)**

To consider the following recommendation for approval from the Audit and Governance Committee:

Meeting	Date	Recommendations
Audit and Governance Committee	19 March 2013	Minute 60: Constitutional Changes relating to the Health and Wellbeing Board

<http://democracy.york.gov.uk/ieListDocuments.aspx?CId=437&MId=7803&Ver=4>

**8. Scrutiny - Report of the Chair of the Corporate and Scrutiny Management Committee (Pages 105 - 108)**

To receive a report from Councillor Wiseman, the Chair of the Corporate and Scrutiny Management Committee (CSMC) on the work of the CSMC.

**9. Report of Cabinet Member** (Pages 109 - 118)

To receive a written report from the Cabinet Member for Health, Housing and Adult Social Services, and to question the Cabinet Member thereon, provided any such questions are registered in accordance with the timescales and procedures set out in Standing Order 8.2.1.

**10. Pay Policy 2013/14** (Pages 119 - 140)

To consider a report seeking approval to the Pay Policy Statement for 2013/14 relating to the pay of the Council's senior staff, to fulfil the requirements of Sections 38 – 43 of the Localism Act 2011.

**11. Travel Allowances** (Pages 141 - 146)

To consider a report asking Council to extend the list of approved duties and to request Officers to publish details of all travel and subsistence costs incurred on behalf of Members.

**12. Activities of Outside Bodies**

Minutes of the following meetings of outside bodies, received since the last meeting of Council, have been made available for Members to view via the Council's website at

<http://sql003.york.gov.uk/mgListOutsideBodies.asp?bcr=1>

Copies may also be obtained by contacting Democracy Support Group at West Offices, York (tel. 01904 551088)

- Fire Authority – 13/02/13
- Safer York Partnership – 06/12/12
- Quality Bus Partnership – 10/12/12
- Yorkshire Purchasing Org – 30/11/12
- Without Walls – 19/12/12
- NHS – 17/10/12

Members are invited to put any questions to the Council's representatives on the above bodies, in accordance with Standing Order 10(b).

**13. Appointments and Changes to Membership** (Pages 147 - 148)

To consider the appointments and changes to membership of committees set out on the list attached to this summons, including appointments to the statutory Health and Wellbeing Board.

#### **14. Notices of Motion**

To consider the following Notices of Motion under Standing Order 12:

##### **A – Motions referred from the Cabinet in accordance with Standing Order 12.1(a)**

None

##### **B – Motions submitted for consideration directly by Council, in accordance with Standing Order 12.1(b)**

###### **(i) From Cllr Gunnell**

“CYC welcomes the UK-wide campaign to end ‘legal loan sharking’ and believes that the lack of access to affordable credit is socially and economically damaging.

Unaffordable credit is causing a myriad of unwanted effects such as colder homes, rent, council tax and utility arrears, and depression, which itself impacts on job seeking behaviour. All of these effects ultimately lead to poorer health. This practice is extracting wealth from York’s most deprived communities.

Council notes the efforts made cross-party through Amendment 41 to the Financial Services Bill, in May 2012, to properly regulate legal loan sharks but was disappointed with its final report.

Whilst acknowledging recent announcements by the Office of Fair Trading, that the top fifty pay-day loan companies need to change their practices or risk losing their licences, Council is disappointed that the Government is not going to cap the price – interest and costs – of borrowing from pay-day loan companies.

Council believes it is the responsibility of all levels of government to ensure affordable credit for all, and therefore pledges to use best practice to promote financial literacy and affordable lending to help to ensure that wealth stays in the local economy. Council will continue to work with those affected by the introduction of Universal Credit to ensure help is available.

Council resolves:

To lobby Government to ensure that pressure is kept up so that action is taken to regulate legal loan sharks and a sensible cap placed on levels of interest charges; and

To further lobby Government on introducing veto powers to Local Authorities to ensure that they are able, through licensing, to prevent socially damaging high street credit agencies operating within their areas.”

(ii) From Cllr Doughty

“Council notes with concern the deterioration in recycling in York and the negative effects on the environment and on the city’s reputation that such a decline may produce. In particular Council is concerned that household recycling targets look set to be missed and that landfill tax to be paid is predicted to rise by 12.5%. This could be further exacerbated should the Council introduce an unwelcome charge for green bins.

“Therefore, in light of the failure to reach these recycling targets and the closure of Beckfield Lane Recycling Centre, Council confirms that it commits to the future of Towthorpe Recycling Centre in order to provide a basic service to residents and to reduce the amount of waste sent to landfill in order to prevent costly increases in landfill taxes.”

(iii) From Cllr Reid

“Council Notes:

- Under the previous Liberal Democrat administration the recycling rate increased from 12% to 45% and a successful garden waste collection system operated.
- The Labour Cabinet has closed Beckfield Lane Recycling Centre and is due to miss its 2012/13 recycling and landfill targets, with landfill tax due to increase year on year by 12.5%.

Council believes that introducing charges for green bin collections would further undermine the successful recycling schemes introduced by the Liberal Democrats, lead to a fall in



recycling rates, and a further increase in landfill taxes. This would cancel out any short-term income received from charging.

Council therefore calls on the Cabinet to immediately rule out any plans to introduce charging for green bin collections and redouble their efforts to increase recycling rates in York.”

(iv) From Cllr Simpson-Laing

“Council is extremely concerned at the detail of the Chancellor’s Autumn Statement and the impact it will have upon services this Council provides to York residents, especially the city’s more vulnerable residents. The 'Statement' shows an ideological Government committed to reducing the ability of councils to deliver quality services and improve their respective areas for their residents.

The Leader of North Yorkshire County Council has confirmed that it is inevitable that the quality of service his council offers will suffer, and Council believes this is true for all local authorities, including York.

Since the Chancellor’s first announcement in 2010 this Council is expecting to lose a total of £21m between 2011 and 2015, a 35% cut in its previous level of funding from Government, inclusive of previously received grants. Together with unfunded budget pressures, this will result in the council needing to make savings of £51.8m over the 2011-2015 period of this administration.

Local Government is being asked to make cuts that far outweigh Government expenditure reductions in Whitehall Departments. In 2014/15 there will be a 0.6% reduction in public expenditure, yet local government will experience a cut of around 8.7%.

Council agrees with the view of Conservative Local Government Association Leader Sir Merrick Cockell when he says that, “cutting council funding to help pay for nationally-administered economic stimulus programmes would be bad for local frontline services and makes no sense economically”. Council also agrees with the LGA view that councils actively support economic growth.

Council resolves:

Through its membership of the LGA, to campaign on a cross-party basis against these damaging cuts which will push even more York residents into poverty;

Through that same membership to call for a reversal of the decision to impose an extra 2% cut to local government budgets in 2014/15 on top of the disproportionate cuts already dealt to councils since the Conservative-led Government came to power in 2010.”

**15. Questions to the Cabinet Leader and Cabinet Members received under Standing Order 10(c)**

To deal with the following questions to the Cabinet Leader and / or other Cabinet Members, in accordance with Standing Order 11.3(a):

(i) To the Cabinet Leader from Cllr Aspden:

“The ‘Voting Age (Reduction to 16) Bill 2012-13’ sponsored by Liberal Democrat MP Stephen Williams is due for its second reading on 26th April. Will the Cabinet Leader continue his efforts to promote this reform and join me in lobbying York Outer MP Julian Sturdy?”

(ii) To the Cabinet Member for Health, Housing and Adult Social Services from Cllr Aspden:

“Could the Cabinet Member outline what has happened to residents who previously received support in the “moderate” care bracket. How many residents have been reassessed and how many now have care needs classified as “substantial”?”

(iii) To the Cabinet Member for Health, Housing and Adult Social Services from Cllr Aspden:

“Labour’s Budget confirmed plans to move the Warden Call service to a ‘social enterprise’ model. Could the Cabinet Member ensure all options are considered before a final decision is taken and proper consultation takes place with users of the service?”

- (iv) To the Cabinet Member for Health, Housing and Adult Social Services from Cllr Aspden:

“How will the community be involved in decisions on the future of the Fordlands site in Fulford?”

- (v) To the Cabinet Member for Health, Housing and Adult Social Services from Cllr Orrell:

“Following the recommendation of the Fairness Commission to set up an Equity Release Scheme when does the Cabinet Member expect the scheme to start?”

- (vi) To the Cabinet Member for Education, Children and Young People from Cllr Aspden:

“Labour’s Budget included a further £150,000 cut to Youth Services in 2014/15. Could the Cabinet Member guarantee that the Council will continue to fund and supervise Youth Centres and none will close as a result of this funding reduction?”

- (vii) To the Cabinet Member for Education, Children and Young People from Cllr Aspden:

“Labour’s Budget included plans to scrap the Toy Library Bus in 2014/15. In a recent letter to the Council concerned parents said that “To lose this wonderful resource would be to the detriment of young learners’ creative development in the York area.” Will the Cabinet Member listen to these concerns and rethink this cut?”

- (viii) To the Cabinet Member for Education, Children and Young People from Cllr Aspden:

“Labour’s Budget included plans to cease directly offering play grants and transfer this to Your Consortium. Could the Cabinet Member outline what impact this will have on groups such as SNAPPY?”

- (ix) To the Cabinet Member for Transport, Planning and Sustainability from Cllr Reid:

“The Green Deal has the potential to deliver significant

environmental, social and economic benefits for York. Could the Cabinet Member outline what plans are in place to ensure that York residents benefit from this opportunity?”

(x) To the Cabinet Member for Transport, Planning and Sustainability from Cllr Reid:

“Could the Cabinet Member outline what consultation will take place with residents in Acomb, Holgate, Dringhouses & Woodthorpe and Westfield under the next phase of the Council’s 20mph roll-out and could he assure these residents that their views will be listened to?”

(xi) To the Cabinet Member for Transport, Planning and Sustainability from Cllr Reid:

“Who decided on the design and the position of the new seats that have appeared across the City Centre? Would the Cabinet Member agree that they look no different from a municipal park bench and that in many cases they have replaced other street furniture that was considered to be “clutter”?”

(xii) To the Cabinet Member for Transport, Planning and Sustainability from Cllr Runciman:

“The carbon reduction initiative, begun by the Liberal Democrats in 2007, has reduced council emissions by 28% over the past five years. What plans are in place to build on this progress?”

(xiii) To the Cabinet Member for Transport, Planning and Sustainability from Cllr Aspden:

“Liberal Democrat run Bath & North East Somerset Council have a fully functioning system for community groups to register ‘Assets of Community Value’ under powers granted under the Localism Act. Could the Cabinet Member outline when community groups will be able to register assets in York and how this process will work?”

(xiv) To the Cabinet Member for Transport, Planning and Sustainability from Cllr Firth:

“Given Labour’s manifesto promise to invest “more money for road repairs” can the Cabinet Member explain why spending on road maintenance and repair fell from £6,388,000 in 2011 to £4,428,000 in 2012?”

(xv) To the Cabinet Member for Environmental Services from Cllr Reid:

“Could the Cabinet Member update Council on the situation regarding the Waste PFI project?”

(xvi) To the Cabinet Member for Environmental Services from Cllr Reid:

“Could the Cabinet Member outline the new schedule for grass verge cutting after the cuts to ‘Smarter York’ in this year’s Budget?”

(xvii) To the Cabinet Member for Corporate Services from Cllr Reid:

“Could the Cabinet Member detail the spending on public art in West Offices, where each installation is from, and where they can be viewed by the public?”

(xviii) To the Cabinet Member for Corporate Services from Cllr Cuthbertson:

“How many queries has the Council received about the Housing Benefit changes due to come into effect next month and how many outstanding queries have the Council yet to deal with?”

(xix) To the Cabinet Member for Crime and Stronger Communities from Cllr Orrell:

“Could the Cabinet Member outline how much ward committees will receive in funding next year?”

(xx) To the Cabinet Member for Crime and Stronger Communities from Cllr Firth:

“The funding for Your Consortium is due to end this month. Could the Cabinet Member outline what plans are in place for voluntary sector grant funding after this?”

(xxi) To the Cabinet Member for Leisure, Culture and Tourism from Cllr Runciman:

“Suffolk County Council’s policy of cutting library funding and then outsourcing the service to an Industrial Provident Society has resulted in widespread public opposition, staff reporting the service was at “breaking point”, and last month Stowmarket Library launching a fundraising drive in a bid to stay open. What lessons does the Cabinet Member draw for York from this?”

(xxii) To the Cabinet Member for Leisure, Culture and Tourism from Cllr Runciman:

“How much is the Council paying Mutual Ventures for its work on the changes to the library and archive service?”

## 16. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

### Democracy Officer for this meeting:

Name: Jill Pickering

Contact details:

- Telephone – (01904) 552061
- E-mail – [jill.pickering@york.gov.uk](mailto:jill.pickering@york.gov.uk)

For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.